

# EBM in Australia: National, Regional and Local Approaches

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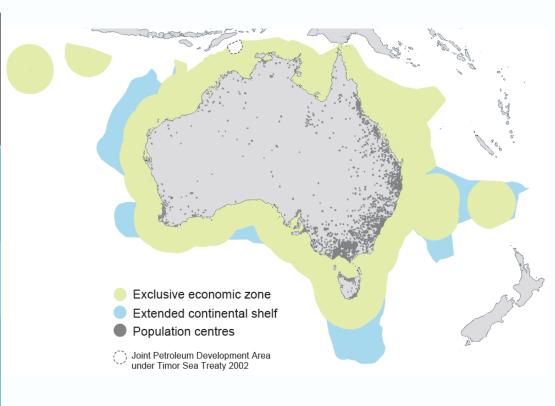
Petrina Apfel





## Background

Marine industry value	\$48 billion (AIMS Index of Marine Industry 2014)
Offshore oil & gas exploration and extraction	\$24.2bn
Marine tourism & recreational activities	\$11.1bn
Ship building, repair, maintenance services & infrastructure	\$6.4bn
Commercial fishing & aquaculture	\$2.3bn



#### Australia is a Federation of states

- States have coastal and fishery jurisdiction to 3 miles
- Remainder federal jurisdiction



## **Ecosystem Based Management**

Several definitions of EBM but a core principal is recognition of connections between marine, coastal and terrestrial systems as well as between ecosystems and human societies

Simply put it aims to balance human activities and environmental stewardship in a multiple-use context





## **Australia's Oceans Policy 1998**

#### National Ocean Office 2000 – 2005

- Integrated oceans management
- Council of ministers
- NOAG, OPSAG

#### Environment Department 2005 – present

- NOO disbanded
- Focus from multiple use to environmental issues

#### Marine Bioregional Plans

Commonwealth Marine Reserve Network CMRN (2012)

#### Science input to

- Marine bioregionalization
- Principles of Ocean Policy
- CMRN design and now monitoring and evaluation



## **Australia's Oceans Policy**

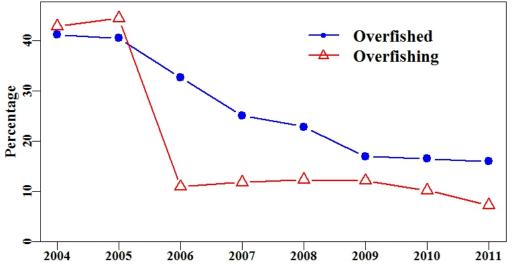
So why did it fall short of expectations?

Key learnings (Vince et al 2015. Marine Policy 57)

- Too ambitious
- No legislative basis initially but then EPBC Act 1999 (primarily conservation and environment)
- Lack of clear ownership of policy process
- States effectively excluded
- Need and form of integrated management
- Need for clear objectives, priorities and standards
- Sectors at various stages of operational implementation of ESD
- Policy in front of science



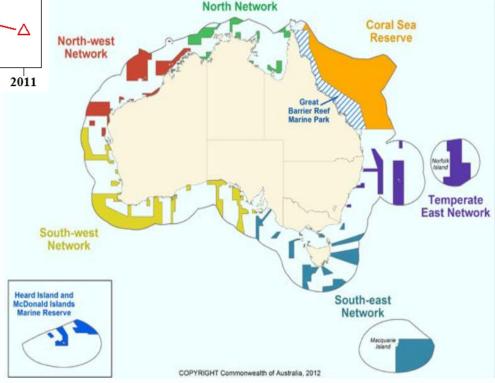
## **Australia's Ocean Policy**



(ADM Smith et al 2014. ICES JMS 71)

Closer links between fisheries and environmental management

Roll-out of Commonwealth Marine Reserves





#### **Great Barrier Reef**

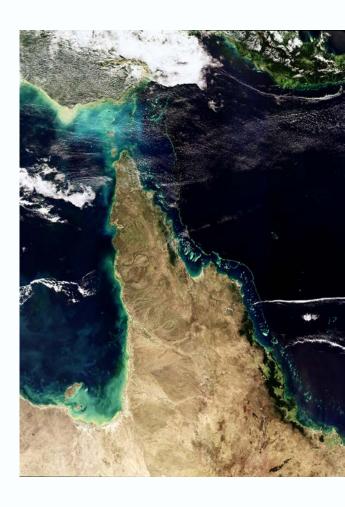
GBRMP Act 1975

Great Barrier Reef Marine Park Authority

First section declared 1979

Large rezoning in 2003
came into effect July 2004
no-take areas increased - <5% to >30%

Multiple-use management fisheries, tourism, shipping, conservation interactions with land-based activities dredging, port developments



www.gbrmpa.gov.au



#### **Great Barrier Reef**

Iconic status

Strong legislative base

Commonwealth and Queensland

Operational agency GBRMPA

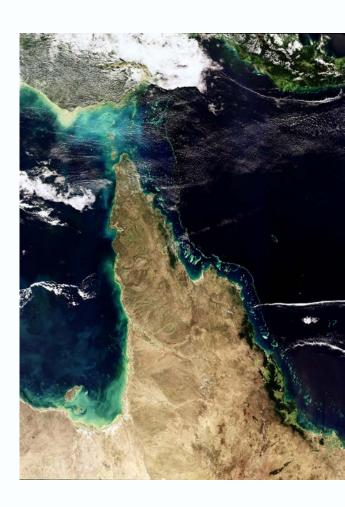
Head of Power allows it to adapt and evolve

Commitment to working

at local and regional level

with people adjacent to the reef

www.gbrmpa.gov.au





#### **NSW Marine Estate**

**NSW Marine Estate Management Authority** 

- Reports to Ministers for Primary Industry, Environment
- High-level representatives from Trade, Environment, Transport, Planning
- Supported by Expert Knowledge Panel

"Managing the Marine Estate as an integrated body represents a new chapter in coastal & marine management in NSW"

NSW Marine Estate Management Authority 2013

www.**marine**.**nsw**.gov.au



## **Gladstone Healthy Harbour Partnership (GHHP)**

QLD government established GHHP 2014

Delivers a shared vision for a healthy Gladstone Harbour

Forum: industry, community, science, government, statutory bodies & management

Work together to understand relationships & interdependencies (environmental, economic, social and cultural)

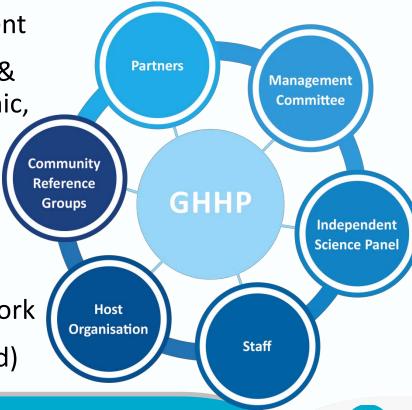
Aligns research & management activities

Harnesses co-investment opportunities (Government + partners fund work)

Implements adaptive management framework

Communicates with community (report card)





# **Spencer Gulf Ecosystem** and Development Initiative

To drive sound outcomes for gulf users and the environment

Supported by ~\$2.5 m of industry and research

Forum for stakeholder engagement

#### **Better Information**

data, tools, capabilities & networks

#### Inform approval applications

reduce costs & delays, assist development

Reduce conflict and increase community support

#### **Thriving Gulf**

balance environmental, economic and social objectives



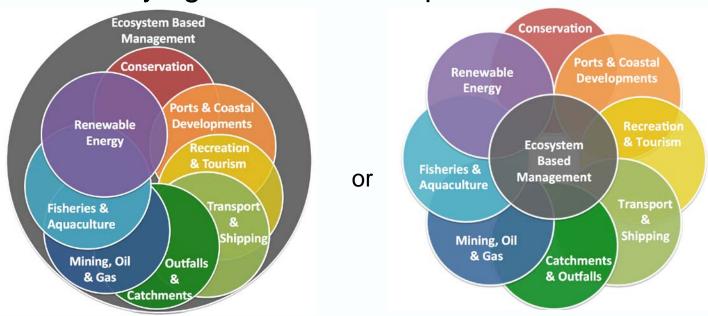


### **Concluding thoughts**

#### Need

- Clarity around form of EBM
- Legislative basis or strong governance framework
- Stakeholder ownership
- Operational objectives

It is about identifying trade-offs not optimisation





### **Concluding thoughts**

Further research is required on:

- Cumulative impacts, eg
   synergistic or antagonistic impacts
   non-linearity
   thresholds
- Role of spatial management
- Acceptable impacts
- Social Licence to Operate (in Australia at least)

Do we need new models, tools?



## Thank you

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## **Policy Drivers in Australia**

#### major policy drivers include:

- Adoption of ESD 1992
- Australia's Oceans Policy 1998
- Environment Protection & Biodiversity Conservation Act 1999
  - Marine bioregional plans and marine parks
  - Threatened species
  - Whales
  - Environmental impact assessment
  - Sustainable fisheries and export controls
- EBFM adopted as policy goal in mid 2000s
- Ministerial Direction on Fisheries
  - Harvest Strategy Policy stop over-fishing and rebuild overfished stocks
  - Reduce environmental impact of fisheries
- International agreements/conventions (eg WSSD, CBD, RFMOs)

